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ACER Agency for the Cooperation of Energy Regulators Herrn Director Alberto Potoschnig Trg Republike 3 1000 Lubljana SLOWENIEN

Bearbeiter Dr. Stephan Prechtl

Datum 11.06.2014

Durchwahl 09621 603-404

ACER Consultation "European Energy Regulation: A Bridge to 2025"

Dear Mr. Potoschnig,

in response to your consultation paper "European Energy Regulation: A Bridge to 2015" we would like to make some specific remarks on the role of DSO and the issue of unbundling. Stadtwerke Amberg Versorgungs GmbH is a vertically integrated local municipal utility company with about 100 employees located in the south of Germany. About 26.600 electricity customers and about 12.600 gas customers are connected to our grid.

The de-minimis rule, which allows member states to decide not to apply certain unbundling rules to network operators serving less than 100,000 connected customers, is of vital im-portance for our company. This threshold has proven to be an instrument which allows smaller companies like ours to operate their network efficiently, since the additional benefit for competition – if there is any – would definitely not justify the effort and cost.

Therefore, we strongly object to any consideration to revise the current deminimis rule, es-pecially since we cannot see any need to question it. According to the rules already estab-lished under the Second Energy Package in 2003, vertically integrated undertakings are obliged to meet substantial unbundling requirements. As part of these requirements, DSOs have to handle commercially sensitive information, e.g. meter data obtained in the course of carrying out its business, confidentially ("informational unbundling"). Regarding sensitive in-formation, more or less identical rules apply to TSOs and DSOs. There is no exception for a small undertaking like ours. Therefore, the statement in the consultation paper (page 27) that many DSOs are at present exempted from unbundling does not correctly reflect the current legislative framework.

Besides, all electricity and gas undertakings are obliged to keep separate accounts for their transmission and distribution activities ("unbundling of accounts", Article 31 of the Electricity and Gas Directives, respectively). If fully implemented and enforced – as it is the case in Germany today – these requirements guarantee that DSOs act neutrally and non-discriminatorily.

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From our point of view, consumers in Germany can easily switch suppliers thanks to stand-ardized market processes and data formats. Moreover, they can choose among a large number of suppliers and tariffs thanks to the successful opening of the electricity and gas market. The following data underlines our point of view: In our electricity grid, there are currently 101 active suppliers. In 2013, there had been 927 changes of the supplier. In our gas grid, there are currently 72 active suppliers. In 2013, there had been 351 changes of the supplier.

Furthermore, we were surprised by ACER's statement in the context of unbundling that cus-tomers, connected to small distribution networks, may not benefit to the same extent as those connected to larger systems. We cannot follow this very general statement, in particular as there is no explanation given. In fact, market rules and obligations on grid use and connection to the grid are the same regardless of the network operator's size. Neither are there exemptions on the basis of the de minimis-rule based on Art. 27. For that reason, we do not see any relation between the size of a DSO and the fact whether it is connected to a TSO or not on one hand and the opportunities of the DSOs customers to benefit as active grid users from different options on the energy market on the other.

Since a high degree of compulsory automation of workflow processes, like supplier switching and data handling, effectively and efficiently provides for non-discrimination and a functioning market, any further regulatory intervention that leads to the restructuring of businesses would not only be costly and inefficient, but inappropriate.

From our point of view, customer data protection and privacy are a key element and have to be in line with the European data protection law. Additional national technical rules e.g. for minimum crypto-graphic standards can contribute to customer data protection and privacy. In Germany, data protection for smart meters is ensured by detailed rules for data communica-tion and data handling that apply without any exemptions. The Federal Office for Information Security (Bundesamt für Sicherheit in der Informationstechnik – BSI) has developed "protec-tion profiles" – the so-called "BSI Schutzprofile" and a technical rule "Technische Richtlinie" – which has to be applied when smart meters are implemented.

In conclusion we argue that, before any further measures are envisaged, the full implementa-tion and the stringent enforcement of the existing unbundling rules in combination with effec-tive data exchange processes and data protection rules should be the first step to ensure a level playing field.

Sincerely yours

STADTWERKE AMBERG VERSORGUNGS GMBH

Dr. Stephan Prechtl - Managing Director -



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